

AGENDA ITEM NO: 5

Report To: Audit Committee Date: 23 February 2016

Report By: Chief Financial Officer Report No: FIN/30/16/AP/MT

Contact Officer: Matt Thomson Contact No: 01475 712256

Subject: External Audit Plan 2015-16

## 1.0 PURPOSE

1.1 The purpose of the report is to present the External Audit Plan for 2015/16 produced by Grant Thornton.

## 2.0 SUMMARY

- 2.1 Appendix 1 contains Grant Thornton's Annual Audit Plan for the 2015/16 annual accounts.
- 2.2 A representative from Grant Thornton will be in attendance at the meeting on order to address any issues arising from the Plan.

#### 3.0 RECOMMENDATIONS

3.1 It is recommended that Committee note the Annual Audit Plan.

Alan Puckrin Chief Financial Officer

#### 4.0 BACKGROUND

4.1 The Council's external auditors Grant Thornton have submitted theor plan for the audit of the 2015/16 annual accounts. This plan is attached at appendix 1.

#### 5.0 FINANCIAL IMPLICATIONS

5.1 There are no financial implications arising from this report.

One off Costs

| Cost Centre | Budget<br>Heading | Budget<br>Years | Proposed<br>Spend this<br>Report<br>£000 | Virement<br>From | Other Comments |
|-------------|-------------------|-----------------|--|------------------|----------------|
| N/A         |                   |                 |  |                  |                |

Annually Recurring Costs/ (Savings)

| Cost Centre | Budget<br>Heading | With<br>Effect<br>from | Annual Net<br>Impact £000 | Virement From<br>(If Applicable) | Other Comments |
|-------------|-------------------|------------------------|---------------------------|----------------------------------|----------------|
| N/A         |                   |                        |                           |                                  |                |

#### 6.0 CONSULTATION

## 6.1 **Legal**

There are no legal issues arising from the content of this report and as such the Head of Legal and Property Services has not been consulted.

#### 6.2 Human Resources

There are no direct staffing implications in respect of the report and as such the Head of Organisational Development, HR and Communications has not been consulted.

## 6.3 Equalities

There are no equalities implications in this report.

## 6.4 Repopulation

There are no repopulation implications in this report.

#### 7.0 LIST OF BACKGROUND PAPERS

## 7.1 None



## Inverclyde Council External Audit Plan For the financial year ending 31 March 2016

February 2016



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## 1. Introduction

## Our Plan

Audit Scotland appointed Grant Thornton UK LLP as auditor of Inverclyde Council (the Council) for the 5 year period 2011/12 to 2015/16. This appointment is made under the Local Government (Scotland) Act 1973.

This Audit Plan sets out an overview of the planned scope and timing of the audit, as required by International Standard on Auditing (UK & Ireland) 260, for the benefit of those charged with governance (the Audit Committee in the case of the Council).

This plan summarises:

- Our responsibilities as external auditors (section 1)
- Our audit approach (Section 2)
- Our understanding of the key challenges, opportunities and developments relevant to the Council and the audit (Section 3)
- The identification of risk impacting on the audit of the financial statements and our assessed level of materiality (Section 4)
- Other areas of focus (section 5)
- Our approach to the audit of governance (Section 6)
- Our approach to reviewing the Council's Best Value and Performance arrangements (Section 7); and
- Audit timings, our team and proposed fees (Section 8).

The Plan is intended to help aid discussion with the Audit Committee, including the consequences of our work, issues of risk and the concept of materiality, and identify any areas where you may request us to undertake additional procedures. The contents of this Plan have been discussed with management.

## Our responsibilities

We are required to meet the requirements of the Code of Audit Practice ('the Code') which is approved by the Accounts Commission and the Auditor General for Scotland.

The Code requires that we undertake our audit in accordance with:

- relevant legislation (the Local Government (Scotland) Act 1973 and the Local Government (Scotland) Regulations 2014)
- Statements of Auditing Standards and applicable Practice Notes issued by the Auditing Practices Board
- the CIPFA Code of Practice on Local Authority Accounting
- other guidance issued by Audit Scotland

We are required to provide an opinion on the financial statements and Annual Governance Statement. Under the Code we are also required to review and report on your financial management and sustainability, governance and transparency arrangements, and Best Value and performance. The following sections of this report set out our approach to delivering these responsibilities.



## 2. Our audit approach

Our audit approach is fully tailored to the wider requirements of public sector audit, including Scottish public sector requirements (as set out in the Code). Set out below is an overview of our approach:

#### **Planning**

- Updating our understanding of the Council through discussions with management and review of reports presented to the full Council and Council Committees
- Documenting our understanding of the key risks impacting your financial statements and determining materiality
- Working with the Council's internal auditors to ensure that key risks are addressed by audit, but that we do not duplicate areas of work.

#### **Interim Audit Work**

- Reviewing the design and implementation of internal financial controls including IT, where they impact the financial statements
- · Assessing audit risk and developing and implementing an appropriate audit strategy
- Reviewing governance and performance management arrangements against good practice standards.

#### **Substantive Procedures**

- Reviewing material disclosure issues in the financial statements
- · Performing analytical review
- Performing sample testing of income and expenditure transactions
- Verifying all material income, expenditure and balances, taking into consideration whether audit evidence is sufficient and appropriate
- Performing detailed testing on journals through computer aided audit techniques, using IDEA software to extract large and unusual transactions and to verify the completeness of journal listings
- Reviewing the Annual Governance Statement for compliance with the CIPFA Code of Practice on Local Authority Accounting and whether disclosures are consistent with information gathered from our audit work.

#### Completion

- Performing overall evaluation of our work on the financial statements to determine whether they give a true and fair view of the financial position of the Council
- Determining an audit opinion
- Reporting to those charged with governance through our Annual Report to Members and attendance at the Audit Committee.

All our findings are reported to officers, material or significant findings are formally reported to the Audit Committee.

## 3. Understanding Inverclyde Council

In planning our audit, we need to consider the key business challenges and opportunities that the Council are facing. We set out a summary of our understanding below.

Risk / Challenge Our response **Continuing Financial Pressure and Depopulation** Depopulation is one of the main levers in financial sustainability We will review the Council's approach to ensuring the Council is for the area of Inverclyde. The Council has considered the effects financially sustainable through discussions with management and of depopulation both within the Single Outcome Agreement and reviewing upcoming Finance Update Reports subsequent Financial Strategies whereby it is assumed a We will review the Council's approach to long term financial continual £1 million decline in income each year to 2019/20. The planning and sustainability We will review the in year financial management of expenditure GRO's longer term estimates indicate the population of Inverclyde will fall to 66,500 by 2035, which will have significant financial and savings against budget sustainability implications. The Council is fully aware of this issue We will consider management's judgements with regards to and has reflected the challenge in Inverclyde Council's Corporate going concern in light of the financial plan and assess for Statement and Single Outcome Agreement reasonableness. The Council recently published a Financial Strategy Update report 2015/16 to 2022/23 in December 2015 which identified target savings of £0.83 million by 2017/18 based on a reduction in grant funding and increasing demand on the Council services The Council has planned to make temporary use of reserves, if required, in addition to planned savings and has projected a surplus of £2.6 million in 2015/16 followed by a projected surplus of £1.9 million within the 2016/17 budget The recent Local Government Settlement announcement has increased the projected savings required from £0.83 million to roughly £5 million. The Council has acknowledged that maintaining services within budget will be increasingly challenging over the next two years. 2. Political uncertainty Politics is an integral part of local government and in the coming We will review the Council's approach to scenario planning when years there is scope for significant change in the political considering long term financial planning As part of our work on governance and transparency we consider landscape, with national and local elections occurring in 2016 the scrutiny and decision making processes at the Council and 2017 respectively The Scottish Parliamentary elections are due to take place in May We will review the Council's approach to reviewing and approving 2016 and could result in a change of national priorities and savings options. financial allocations At a local level the elections in 2017 could result in increased political tensions at a time when budgets are reducing. This may make decisions relating to transforming services and savings proposals harder. Partnership Working The Council continues to deliver a number of services in We will review the Council's current IJB governance partnership with community groups, neighbouring councils, health arrangements and how you will mitigate any self review threat bodies, the 3rd sector and the private sector We will review the Council's Community Planning Partnership and The effectiveness of the Council 's partnership working progress surrounding the Glasgow City Region City Deal. arrangements, specifically surrounding the health and social care Integrated Joint Board (IJB), has increasingly faced scrutiny on

potential governance arrangements

The Health and Social Care Committee will be the Council's scrutiny body for the IJB. Currently membership of the scrutiny committee is open to members of the IJB. Officers undertook, in response to our 2014/15 audit, to keep this under review.

## Developments relevant to the Council and the audit

In planning our audit work we also consider the impact of key developments in the sector and take account of national audit requirements as set out in the Code and associated guidance.

Risk / Challenge Our response We will ensure that: **Financial Reporting** The CIPFA Code of Practice on Local Authority Accounting (the CIPFA the Council complies with the requirements of the CIPFA Code) has been updated for changes in 2015/16. The most significant Code through discussions with management and our change relates to the adoption of IFRS 13 - Fair Value Measurement substantive testing the Council has liaised with their Valuer to ensure surplus which will impact the methodology applied to value surplus assets. Surplus Assets are required to be held at 'Fair Value' which is the price assets are considered in year and have been valued in that would be received when selling the asset in an orderly transaction in line with the Code the principal market. All other assets are held at current value the Council Valuer provides appropriate assurance at the The CIPFA Code will be updated in 2016/17 to reflect changes in year end over surplus assets accounting for highways network assets. The assets have been held at the Council are making preparations for the changes with depreciated historic cost in the past, however, CIPFA consider that regard to highways network assets. current value is a more appropriate measurement base and there is an expectation that highways network assets will be measured on a depreciated replacement cost basis from 2016/17. This is likely to have a significant impact on the value of the Council balance sheet. Legislation The Community Empowerment Bill was passed in June 2015 and aims to We will monitor compliance with the Community make provision about the achievement of national outcomes through **Empowerment Bill** We will discuss the impact of the legislative changes with increased community involvement and collaborative decision making The Local Government Pension Scheme (Scotland) Regulations 2014 the Council through our regular meetings with senior management and those charged with governance, provides for members to accrue pension on a career average revalued earnings basis rather than on a final salary basis. However, there are providing a view where appropriate. regulations in place to protect the benefits accrued by members of the scheme before April 2015. 3. Health and Social Care Integration We will review and comment on the governance The Public Bodies (Joint Working) (Scotland) Act 2014 established a framework for integrating health and social care. A requirement of the Act arrangements for the IJB. was that an Integrated Joint Board should be established by 1 April 2016 Integration between Inverclyde Council and Greater Glasgow and Clyde NHS Board has been established The key driver for the establishment of integrated joint boards is to create a more effective service which will deliver better outcomes for the community. 4. Other requirements The Council completes the following grant claims and returns on which We will certify grant claims and returns in accordance with audit certification is required: the Accounts Commission requirements. Criminal Justice Social Work **Education Maintenance Allowance** Non-Domestic rates Housing Benefit

## 4. Our audit of the financial statements

## Introduction

We are required to audit the financial statements and to give an opinion as to:

- whether they give a true and fair view of the financial position of the Council and it's expenditure and income for the period in question
- whether they have been prepared properly in accordance with relevant legislation, applicable accounting standards and other reporting requirements
- The part of the remuneration report which is subject to audit has been properly prepared in accordance with The Local Authority Accounts (Scotland) Regulations 2014.

## Determining materiality

In performing our audit, we apply the concept of materiality, following the requirements of International Standard on Auditing (UK & Ireland) (ISA) 320: Materiality in planning and performing an audit).

The standard states that 'misstatements, including omissions, are considered to be material if they, individually or in the aggregate, could reasonably be expected to influence the economic decisions of users taken on the basis of the financial statements'.

As is usual in public sector entities, we have determined materiality for the financial statements as a whole as a proportion of the gross revenue expenditure of the Council.

For purposes of planning the audit we have determined overall materiality to be £5.265 million (being 2% of gross revenue expenditure).

ISA 320 also sets out a requirement to consider performance materiality, which is an amount set by the auditor at less than materiality to reduce the probability that the aggregate of uncorrected and undetected materiality exceeds materiality. Performance materiality is the maximum amount of a misstatement that the audit team can accept in an individual account. We would therefore expect any individual misstatement above this level to be adjusted.

At the planning stage we have set our level of performance materiality at £3.685 million (being 70% of overall materiality).

Under ISA 540, auditors also set an amount below which misstatements would be clearly trivial and would not need to be accumulated or reported to those charged with governance because we would not expect that the accumulation of such amounts would have a material effect on the financial statements. "Trivial" matters are clearly inconsequential, whether taken individually or in aggregate and whether judged by any criteria of size, nature or circumstances. We have defined the amount below which misstatements would be clearly trivial to be £250,000.

We will consider whether the established levels of materiality are appropriate during the course of the audit and will advise you if we revise this.

ISA 320 also requires auditors to determine separate, lower, materiality levels where there are 'particular classes of transactions, account balances or disclosures for which misstatements of lesser amounts than materiality for the financial statements as a whole could reasonably be expected to influence the economic decisions of users'.

We have identified the following items where separate materiality levels are appropriate:

- Cash and cash equivalents: the balance of cash and cash equivalents is material. All transactions made by the Council affect the balance and given the nature of this balance any differences over £1,000 will be considered material
- Disclosures of senior management salaries and allowances in the remuneration report: there is a statutory requirement for these disclosures and they attract a high degree of public interest. Materiality has been set in line with the required disclosure level i.e. any differences which would impact the disclosed bandings will be considered material
- We consider the materiality of related party transactions from the perspective of the Council and the related party.
   Transactions which would not be material to the Council but would be material to the related party should be disclosed in the financial statements
- Disclosure of auditors' remuneration in notes to the statements: there is a statutory requirement for this disclosures and they can attract public interest. The fee disclosed should be that agreed with us as the auditors.

## Our identification of significant audit risks

In this section we outline the significant risks of material misstatement which we have identified. There are two presumed significant risks which are applicable to all audits under ISA (UK &I) 240. However, as shown in the table below, we have rebutted the risk around revenue recognition. We have identified one further significant risk in respect of the valuation of property, plant and equipment. The significant risk applicable to the Council are shown below.

## Significant Risk

#### **Description of risk**

#### Work planned

The revenue cycle includes fraudulent transactions

Under ISA 240 (UK&I) there is a presumed risk that revenue may be misstated due to the improper recognition of revenue.

This presumption can be rebutted if the auditor concludes that there is no risk of material misstatement due to fraud relating to revenue recognition.

There are a number of income streams at Inverciyde Council. Each revenue stream has been considered with regard to the risk factors set out in ISA (UK&I) 240 and the nature of the identified revenue streams. We have rebutted the risk of fraudulent revenue recognition for the reasons outlined below:

- there is little incentive to manipulate revenue recognition
- opportunities to manipulate revenue recognition are very limited
- the culture and ethical frameworks of local authorities, including Inverclyde Council, mean that all forms of fraud are seen as unacceptable.

- Management override of controls
- Under ISA (UK&I) 240 there is a presumed risk that the risk of management over-ride of controls is present in all entities.
- Review of accounting estimates, judgments and decisions made by management
- Testing of journal entries
- Review of unusual significant transactions

- Valuation of property, plant and equipment
- Valuation measurements are not correct .

The Council revalues its assets on a rolling basis over a five year period. A full asset revaluation is due to take place in 2015/16. The Code requires that the Council ensures that the carrying value at the balance sheet date is not materially different from current value. This represents a significant estimate by management in the financial statements.

- Review of management 's processes and assumptions for the calculation of the estimate
- Review of the competence, experience and objectivity of management experts used
- Review of the instructions issued to valuation experts and the scope of their work
- Discussions with the valuer about the basis on which the valuation is carried out and challenge of the key assumptions
- Review and challenge of the information used by the valuer to ensure it is robust and consistent with our understanding
- Testing of revaluations in year to ensure they are input into the Council's asset register and correctly accounted for in the financial statements.



Significant risks often relate to significant non-routine transactions and judgmental matters. Non-routine transactions are transactions that are unusual, either due to size or nature, and that therefore occur infrequently. Judgmental matters may include the development of accounting estimates for which there is significant measurement uncertainty

(ISA (UK&I) 315).

## Other audit risks identified

Set out below is our response to the other risks of material misstatement which we identified where the likelihood of material misstatement can not be reduced to remote, without gaining an understanding of the associated control environment, along with the performance of an appropriate level of substantive work. The risk of misstatement is lower than that for a significant risk and they are not considered to be areas that are highly judgemental, or unusual in relation to the day to day activities of the business.

| Other reasonably possible risks | Description of risk   | Work planned   |                |
|---------------------------------|---|--|----------------|
| Operating expenses              | Operating expenses are understated or not recorded in the correct period  The Council is responsible for the delivery of a range of services to the local area such as education and social care. In 2014/15 the cost of delivering these services was £142.4 million, a 2.4% increase on the prior year. Purchasing is decentralised across service lines with the budgetary responsibility with the heads of service to ensure monies are recorded correctly. | <ul> <li>and walkthrough the controls and processes in place over purchase ordering, procurement and general payment and recording of expenditure</li> <li>Review of accounting estimates, judgements and the accruals accounting process</li> </ul> | r<br>d         |
| Employee remuneration           | Employee remuneration and benefit obligations and expenses are understated Employee costs is the largest source of expenditure. Payroll represents 42% of gross expenditure in 2014/15. There is a large number of transactions processed throughout the year and the Council relies on numerous controls to ensure that the employee costs are recorded correctly in the financial statements.   | and walkthrough the processes and controls in operation for payment of staff   | in<br>es<br>ns |

the financial statements.

## Group audit scope and risk assessment

ISA 600 requires that as Group auditors we obtain sufficient appropriate audit evidence regarding the financial information of the components and the consolidation process to express an opinion on whether the group financial statements are prepared, in all material respects, in accordance with the applicable financial reporting framework.

| Component   | Level of response required under ISA 260 | Risks identified   | Planned audit approach   |
|---|--|--|--|
| Significant Components  |  |  |  |
| Riverside Inverclyde  | Comprehensive                            | No risks identified other than the two standard ISA significant risks of fraud in revenue recognition and management override of controls. | Full scope UK statutory audit performed by Scott-Moncrieff. We will issue group instructions outlining our key risks and planned materiality levels. We will seek assurances from Scott-Moncrieff that the component accounts give a true and fair view and that there are no unadjusted errors which would have a material impact on the group.                   |
| Inverclyde Leisure  | Comprehensive                            | No risks identified other than the two standard ISA significant risks of fraud in revenue recognition and management override of controls. | Full scope UK statutory audit performed by Welsh Walker. We will issue group instructions to Welsh Walker informing them of our key risks and planned materiality levels. We will seek assurances from Welsh Walker that the component accounts give a true and fair view and that there are no unadjusted errors which would have a material impact on the group. |
| Non-Significant Components  |  |  |  |
| Strathclyde Partnership for<br>Transport  | Targeted                                 | No risks identified other than the two standard ISA significant risks of fraud in revenue recognition and management override of controls. | We will issue group instructions to KPMG LLP informing them of specific (targeted) scope procedures to be performed by them to provide assurance for the group accounts.   |
| <ul> <li>Strathclyde Concessionary Travel<br/>Scheme Joint Board</li> <li>Renfrewshire Valuation Joint<br/>Board</li> </ul> | Analytical                               | Not applicable.  | We will agree the figures in the group accounts to the audited financial statements of the individual bodies and perform analytical procedures to identify any risk areas.   |

## 5. Governance and transparency

## Introduction

Corporate governance is concerned with structures and processes for decision-making, accountability, control and behaviour within the organisation. The Council is responsible for ensuring proper arrangements are in place for:

- compliance with applicable guidance
- · ensuring the legality of activities and transactions
- monitoring the adequacy and effectiveness of these arrangements in practice.

The Code of Practice gives the auditor a responsibility to review and, where appropriate, report findings on the Council's corporate governance arrangements.

We will review and, where applicable, report findings relating to financial governance, strategic financial planning and financial control. Specifically we will consider:

- the systems of internal control, including its reporting arrangements
- the prevention and detection of fraud and irregularity
- the standards of conduct, and arrangements in relation to the prevention and detection of corruption
- risk management procedures
- the financial position of the Council and the Group.

## Governance Structures

Corporate governance is concerned with structures and processes for decision making, accountability, control and behaviour at the upper levels of the organisation. The Council is responsible for putting in place arrangements for:

- the conduct of its affairs
- including compliance with applicable guidance
- ensuring the legality of activities and transactions
- monitoring the adequacy and effectiveness of these arrangements in practice.

We will continue to monitor governance arrangements and discuss the results of the review with the management.

## Annual Governance Statement

The Annual Governance Statement (AGS) is the key document that records the governance ethos of the Council, and assurances around the achievement of the vision and strategic objectives of the Council. The AGS summarises the internal control framework, arrangements for risk management, financial governance and accountability. During 2014/15, we concluded that the disclosures within the Council's AGS were clear and comprehensive.

Under the Code of Audit Practice, we are required to review and report on the AGS annually. We will assess the Council's external reporting of governance, through the 2015/16 Annual Governance Statement and management commentary in the accounts against best practice.

We will use the Code and the principles from the Delivering Good Governance in Local Government framework, the key source of guidance on governance for local government bodies, to assess compliance against good practice. This will enable us to identify areas where the Council is performing well and areas where there is scope to improve the clarity and impact of reporting.

## Our work with internal audit

Each year, we consider the work of the Council's internal auditors to ensure that our audit approach takes account of the risks identified and the work they have conducted, subject to our review of the internal audit function.

We also seek to ensure that we co-ordinate our work and avoid duplication of effort. The internal audit plan for 2015/16 covers key areas within governance and risk and internal control systems including:

- Corporate governance
- Key financial controls
- Contract Management
- Risk Management

We have not identified any areas in the current year where we will seek to place reliance on the work of internal audit. We have, however, reviewed the internal audit reports issued to date and note that their work has not identified any weaknesses which would impact our audit approach.

## Fraud and Irregularity

The term fraud refers to intentional acts of one or more individuals among management, those charged with governance, employees or third parties involving the use of deception that result in a material misstatement in the financial statements. In assessing risks, the audit team is alert to the possibility of fraud at the Council.

As part of our audit work we are responsible for:

- identifying and assessing the risks of material misstatement of the financial statements due to fraud
- designing and implementing appropriate audit testing to gain assurance over our assessed risks of fraud
- responding appropriately to any fraud or suspected fraud identified during the audit.

It is the Council's responsibility to establish arrangements to prevent and detect fraud and other irregularity. This includes:

- developing, promoting and monitoring compliance with standing orders and financial instructions
- developing and implementing strategies to prevent and detect fraud and other irregularity
- receiving and investigating alleged breaches of proper standards of financial conduct or fraud and irregularity.

Throughout the audit we work with the Council to review specific areas of fraud risk, including the operation of key financial controls. We also examine the policies in place, strategies, standing orders and financial instructions to ensure that they provide a strong framework of internal control.



# 6. Value for money, financial sustainability and financial management

### Best Value

Accountable Officers are required to demonstrate economy, efficiency and effectiveness and the achievement of 'Best Value' in the use of resources. The objective of Best Value is to ensure that bodies deliver better and more responsive public services by:

- balancing the quality of services with cost
- · continuously improving the services provided
- being accountable and transparent
- achieving sustainable development in how the Council operates
- ensuring equal opportunities in the delivery of services.

As part of our audit, we will consider the Council's approach to best value. Our work in this area will be conducted on a risk based approach and will be informed by discussion with management and Internal Audit.

## Following the Public Pound

A Ministerial Direction issued under Section 51 of the Local Government (Scotland) Act 2003 outlines that local authorities have a statutory responsibility to comply with the Code of Guidance on Funding External Bodies and Following the Public Pound (the Following the Public Pound Code).

The principles of the Following the Public Pound Code are aligned to the broader duty to achieve Best Value. As auditors we have a responsibility to consider the Council's arrangements to comply with the Following the Public Pound Code. This will become increasingly important as local authorities look into alternative delivery models.

We will continue to review and comment on the Council's work against the requirements of the Following the Public Pound Code in 2015/16.

## Assurance and Improvement Plan

The Local Area Network (LAN) of external scrutiny bodies continues to work together to develop a shared risk assessment and Local Scrutiny Plan for the Council. The Local Scrutiny Plan 2015/16 was published in March 2015 and confirmed that there were no significant concerns relating to Inverclyde Council.

## Performance Information

Audit Scotland continues to stress the critical role of selfevaluation and good quality performance information in allowing councils to demonstrate that they are delivering efficient and effective services.

Statutory Performance Indicators (SPI's) are one of the key ways that council performance is measured and reported to the public. In 2014/15 the Council's performance indicators showed a mixed performance with some service areas meeting all targets and others with 'alerts' on the performance targets.

The Council also report on the Local Government Benchmarking Framework indicators and the most recent results, for 2014/15, also show a mixed picture in comparison with other Scottish Local Authorities. Inverclyde Council faced a red score in relation to sickness absence rates from prior year findings. We will continue to monitor this finding in the current year.

As part of our audit we are required to consider the arrangements for collecting and publishing information on SPIs. Our work is informed by the Statutory Performance Indicators Direction.

The Accounts Commission produces the strategy for the local audit of SPIs. We will conduct our audit in line with the guidance issued by Audit Scotland.

## Audit Scotland national reports: impact

Audit Scotland carries out a national performance audit programme on behalf of the Auditor General for Scotland.

Each year, Audit Scotland ask us to review the local impact of national studies at each central government body. There is an expectation that the Council will review national reports at a committee level and action them accordingly. As external audit we are required to consider:

- whether the Council has discussed the national report at committee level
- whether the Council has carried out a self-assessment against the national report
- whether an action plan has been developed as a result of any self- assessment.

In 2015/16 auditors are expected to report on a targeted follow-up of Scotland's Public Sector Workforce report, which was published in November 2013, on selected public sector bodies. We are awaiting confirmation that the Council are included in the targeted follow-up work. Any follow up work will be based on a pro-forma questionnaire provided by Audit Scotland.

Scotland's public sector workforce



## National Fraud Initiative

The Council is participating in the National Fraud Initiative (NFI) 2014/15. Data was submitted in late 2014 and matches were received for investigation in early 2015.

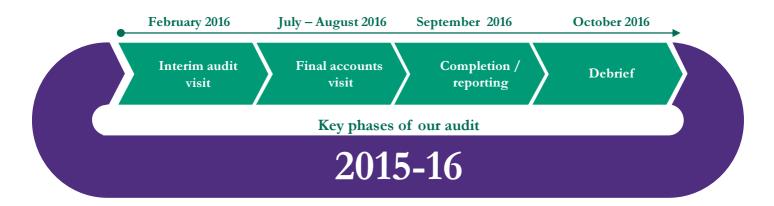
Audit Scotland has asked us to monitor the Council's participation and progress during 2014/15 and 2015/16. We have been asked to complete an NFI audit questionnaire for each body participating in the NFI by 29 February 2016.

The information provided by auditors will form the basis of Audit Scotland's NFI report to be published in May 2016.



## 7. Logistics and our team

## The audit cycle



| Our team  |  |
|---|--|
| Mike Thomas Director T 0161 2146368 M 07880 456173 E mike.thomas@uk.gt.com    | Richard McGahon Senior Manager T 0141 2230889 M 07880 456156 E richard.a.mcgahon@uk.gt.com |
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| Matthew Boal Audit Associate T 0141 2230620 E matthew.boal@uk.gt.com          | Daniel Harvey Audit Associate T 0141 2230000 E daniel.t.harvey@uk.gt.com                   |
| Raul Rodriguez IT Audit Specialist T 0131 659 8534 E raul.rodriguez@uk.gt.com |  |
|   |  |

| Date           | Activity   |
|----------------|--|
| December 2015  | Planning   |
| February 2016  | Interim site visit   |
| February 2016  | Audit Plan presented to Audit Committee  |
| February 2016  | Submit National Fraud Initiative return and<br>current issues return to Audit Scotland   |
| May 2016       | Submit annual fraud return to Audit Scotland   |
| July 2016      | Year end fieldwork   |
| July 2016      | Certify Education Maintenance Allowance<br>and Criminal Justice Social Work Grants   |
| July 2016      | Submit technical database return to Audit<br>Scotland  |
| August 2016    | <ul> <li>Audit findings clearance meeting with<br/>Director of Finance</li> <li>Annual Audit Report issued to officers</li> </ul>  |
| September 2016 | <ul> <li>Report audit findings to those charged with<br/>governance (Audit Committee)</li> <li>Sign financial statements opinion</li> <li>Submit Statutory Performance Indicators<br/>pro-forma and minimum dataset to Audit<br/>Scotland</li> </ul> |
| October 2016   | Certify Non-Domestic Rates Return  |
| November 2016  | Certify Housing Benefit Grant Claim  |



# Fees, non audit services and independence

#### Fees

|  | £       |
|--|---------|
| Inverclyde Council (including Grant certification) | 262,095 |
| Total audit fees                                   | 262,095 |

## Fees for other services

| Service | Fees £ |
|---------|--------|
| None    | Nil    |
|         |        |

### 2015-16 Audit Fee

The audit fee is calculated in accordance with guidance issued by Audit Scotland for determining the fee level for central government bodies. Audit Scotland requires that the agreed fee is within the limits of the indicative fee range.

Your fee for the 2015/16 external audit is £262,095 representing no change compared to the prior year. Our fee assumptions include:

- our fees are exclusive of VAT
- supporting schedules to all figures in the accounts are supplied by the agreed dates and in accordance with the agreed upon information request list
- the scope of the audit, and the Council and its activities have not changed significantly
- the Council will make available management and accounting staff to help us locate information and to provide explanations
- the Council will provide us with the draft financial statements, an amended copy showing all agreed changes and a final version for us to sign
- there is no work required on charitable trusts.

## Independence and ethics

We confirm that there are no significant facts or matters that impact on our independence as auditors that we are required or wish to draw to your attention. We have complied with the Auditing Practices Board's Ethical Standards and therefore we confirm that we are independent and are able to express an objective opinion on the financial statements.

Full details of all fees charged for audit and non-audit services will be included in our Audit Findings report at the conclusion of the audit.

We confirm that we have implemented policies and procedures to meet the requirements of the Auditing Practices Board's Ethical Standards.

# Communication of audit matters with those charged with governance

International Standards on Auditing (ISA) 260, as well as other ISAs, prescribe matters which we are required to communicate with those charged with governance, and which we set out in the table below.

| Our communication plan  | Audit Plan | Annual Audit<br>Report |
|---|------------|------------------------|
| Respective responsibilities of auditor and management/those charged with governance   | ✓          |                        |
| Overview of the planned scope and timing of the audit. Form, timing and expected general content of communications  | <b>√</b>   |                        |
| Views about the qualitative aspects of the entity's accounting and financial reporting practices, significant matters and issues arising during the audit and written representations that have been sought   |            | ✓                      |
| Confirmation of independence and objectivity  | ✓          | ✓                      |
| A statement that we have complied with relevant ethical requirements regarding independence, relationships and other matters which might be thought to bear on independence.  | ✓          | ✓                      |
| Details of non-audit work performed by Grant Thornton UK LLP and network firms, together with fees charged.   |            |                        |
| Details of safeguards applied to threats to independence  |            |                        |
| Material weaknesses in internal control identified during the audit   |            | ✓                      |
| Identification or suspicion of fraud involving management and/or others which results in material misstatement of the financial statements  |            | ✓                      |
| Non compliance with laws and regulations  |            | ✓                      |
| Expected modifications to the auditor's report, or emphasis of matter   |            | ✓                      |
| Uncorrected misstatements   |            | ✓                      |
| Significant matters arising in connection with related parties  |            | ✓                      |
| Significant matters in relation to going concern  |            | ✓                      |
| Matters in relation to the Group audit, including scope of work on components, involvement of group auditors in component audits, concerns over quality of component auditors' work, limitations of scope on the group audit, fraud or suspected fraud. | ✓          | ✓                      |

## 8. Appendix

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## Appendix A-An audit focused on risks

We undertake a risk based audit, focusing audit effort on those areas where we have identified a risk of material misstatement in the financial statements. The table below shows how our audit approach focuses on the risks we have identified through our planning and review of the national risks affecting the sector. Definitions of the level of risk and associated work are given below:

**Significant** – Significant risks are typically non-routine transactions, areas of material judgement or those areas where there is a high underlying (inherent) risk of misstatement. These are separately disclosed in the significant risks table on page 8.

**Other**—Other risks of material misstatement are typically those transaction cycles and balances where there are high values, large numbers of transactions and risks arising from, for example, system changes and issues identified from previous years audits. We will assess controls and undertake extended substantive testing. Cycles where we have identified a reasonably possible risk of material misstatement are outlined in full on page 9 along with full details of the proposed testing.

**None** – Our risk assessment has not identified a risk of misstatement. We will undertake substantive testing of material balances. Where an item in the financial statements is not material we do not carry out detailed substantive testing.

| Section of the financial statements                 | Material (or<br>potentially<br>material)<br>balance? | Description of<br>Risk                                  | Inherent<br>risk | Material<br>misstatement<br>risk identified? | Inherent Risk Assessment   | Will<br>substantive<br>testing be<br>carried out? |
|---|--|---|------------------|--|--|---|
| Net Cost of<br>Services<br>Operating<br>Expenditure | Yes  | Operating expenses are understated                      | Medium           | Other  | Total Operating Expenses in 2014/15 was £245 million (including staff costs) with a high volume of transactions being processed through the system. We have therefore assessed the inherent risk as medium.  | √   |
| Net Cost of<br>Services<br>Staff Cost               | Yes  | Employee<br>Remuneration<br>accruals are<br>understated | Medium           | Other  | The Council reported staff costs of £104 million (42% of the net cost of services). There is therefore a high number of monthly transactions which represents a significant proportion of running costs. Based on this information we have assessed the inherent risk as medium. | <b>√</b>  |
| Net Cost of<br>Services<br>Housing Benefit          | Yes  | Welfare benefit<br>improperly<br>computed               | Low              | None   | Housing benefit expenditure is made up of a high volume of transactions at a low value. The inherent risk of material misstatement is therefore deemed to be low.  | <b>√</b>  |
| Net cost of services and other revenues             | Yes  | Revenue is<br>fraudulently<br>recognised                | Low              | None   | We have considered the nature of the revenue streams at the Council and concluded that risk of fraud arising from revenue recognition can be rebutted.   | <b>√</b>  |

## An audit focused on risks

| Section of the financial statements  | Material (or<br>potentially<br>material)<br>balance? | Description of<br>Risk                              | Inherent<br>risk | Material<br>misstatement<br>risk identified? | Inherent Risk Assessment  | Will<br>substantive<br>testing be<br>carried out? |
|--|--|---|------------------|--|---|---|
| Surplus/<br>Deficit on the<br>revaluation of<br>non-current<br>assets                      | Yes  | Revaluation<br>measurements not<br>correct          | Low              | None   | The values of fixed assets are updated as part of the year end processes which comprises a low volume of high value transactions. We have therefore assessed inherent risk of material misstatement as low. | <b>√</b>  |
| Impairment<br>losses on non-<br>current assets<br>charged to the<br>revaluation<br>reserve | Yes  | Revaluation<br>measurements not<br>correct          | Low              | None   | The values of fixed assets are updated as part of the year end processes which comprises a low volume of high value transactions. We have therefore assessed inherent risk of material misstatement as low. | ✓   |
| Remeasurement<br>of the net<br>defined benefit<br>pensions<br>liability                    | Yes  | Fair value<br>measurements not<br>correct           | Low              | None   | Actuarial valuations are provided at the year end and are recorded in the ledger through a low volume of high value transactions. The risk of material misstatement is therefore deemed to be low.          | ✓   |
| Property, Plant<br>and Equipment   | Yes  | Valuation<br>measurements are<br>not correct        | High             | Significant                                  | Full PPE revaluation is expected in the current year. Given prior year material adjustments, we have assessed the inherent risk associated with revaluation of assets as high.                              | ✓   |
| Heritage Assets  | Yes  | Valuation<br>measurements are<br>not correct        | Low              | None   | Given the nature of the few collection items, the valuation of the assets are periodically reviewed by insurers at replacement cost. As a result, we have assessed the inherent risk as low.                | <b>√</b>  |
| Intangible<br>Assets   | No   | Allowance for amortisation not adequate             | Low              | None   | The balance is below materiality therefore risks are deemed to be low.  | ×   |
| Short term<br>Investments  | No   | Fair value<br>measurements not<br>correct           | Low              | None   | The balance is below materiality therefore risks are deemed to be low.  | ×   |
| Inventories  | No   | Inventory prices<br>and quantities are<br>not valid | Low              | None   | In the 2014/15 accounts the balance disclosed was below materiality and therefore the risk is deemed to be low.   | ×   |

## An audit focused on risks

| Section of the financial statements        | Material (or<br>potentially<br>material)<br>balance? | Description of<br>Risk   | Inherent<br>risk | Material<br>misstatement<br>risk identified? | Inherent Risk Assessment  | Will<br>substantive<br>testing be<br>carried out? |
|--|--|--|------------------|--|---|---|
| Debtors (long<br>and short term)           | Yes  | Recorded debtors are misstated                                       | Low              | None   | Debtors is comprised of a high volume of<br>routine low value transactions. We<br>therefore assess the inherent risk associated<br>with debtors to be low   | <b>√</b>  |
| Assets held for sale                       | No   | Revaluation<br>measurements are<br>not correct                       | Low              | None   | The balance is below materiality therefore risks are deemed to be low.  | ×   |
| Cash and cash equivalents                  | Yes  | Cash<br>misappropriated  | Low              | None   | Handled cash is comprised of a high volume of low value transactions therefore we have deemed inherent risk to be low.  | √   |
| Borrowing (long and short term)            | Yes  | Debt obligations<br>not reflected<br>accurately                      | Low              | None   | Borrowing is comprised of a low volume of high value transactions. We therefore assess the inherent risk of material misstatement to be low.  | <b>√</b>  |
| Trade and<br>Other Payables                | Yes  | Creditors<br>understated or not<br>recorded in the<br>correct period | Medium           | Other  | Creditors in 2014/15 were £25 million with a significant of transactions occurring around the year-end. The creditors figure is comprised of a number of accruals with a high value and requiring management judgements. We have therefore deemed the inherent risk to be medium. | ✓   |
| Provisions<br>(long and short<br>term)     | No   | Provision is not adequate  | Low              | None   | In the 2014/15 accounts, the amount disclosed for provisions was below materiality, with the risk deemed to be low.   | ×   |
| Finance Leases<br>(long and short<br>term) | Yes  | Liability<br>understated or not<br>recorded in the<br>correct period | Low              | None   | Given the nature of the Schools Public<br>Private Partnership and the routine low<br>volume transactions, we have assessed the<br>inherent risk to be low.  | <b>√</b>  |
| Pension<br>Liability                       | Yes  | Fair Value<br>measurements are<br>not correct                        | Medium           | Other  | Actuarial valuations are provided at the year end and are recorded in the ledger through a low volume of high value transactions. The risk of material misstatement is therefore deemed to be medium.   | <b>√</b>  |
| Reserves                                   | Yes  | Reserves are not correctly recorded                                  | Low              | None   | The balance is comprised of a very low volume of high value transactions therefore inherent risk is deemed to be low.   | ✓   |



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